# **MOZAMBIQUE** News reports & clippings

**374 2 July 2017** Editor: Joseph Hanlon (j.hanlon@open.ac.uk)

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### Secret debt documents and report:

Kroll audit Executive Summary http://bit.ly/Kroll-sum

Parliamentary Report on the Secret Debt (complete, in Portuguese) <u>bit.ly/MozAR-debt</u> Key points from the Parliamentary Report on the Secret Debt <u>http://bit.ly/MozAR-debt-En</u> Following the donor-designed path to the \$2.2 billion secret debt <u>http://bit.ly/3WQ-hanlon</u> Other books and reports:

Local media monitoring of Mozambique elections (background of election newsletters) http://bit.ly/LSE-newsletter

Chickens and beer: A recipe for agricultural growth in Mozambique book by Teresa Smart and Joseph Hanlon, free English download <u>http://bit.ly/chickens-beer</u>

Há mais bicicletas - mas há desenvolvimento? book by Joseph Hanlon and Teresa Smart, free Portuguese download <u>http://bit.ly/Mais-bicicletas</u>

Minimum wages & exchange rates 1996-2017 <a href="http://bit.ly/MinWage2017">http://bit.ly/MinWage2017</a> Gas for development or just for money? <a href="http://bit.ly/MozGasEn">http://bit.ly/MozGasEn</a> Previous newsletters and other Mozambique material are posted on bit.ly/mozamb

## Also in this issue: Response to Kroll

# **Foot-dragging on peace**

Government failed to withdraw its troops from Gorongosa by Friday 30 June, as President Filipe promised Renamo head Afonso Dhlakama on the telephone at the beginning of May. In an independence day speech on 25 June Nyusi effectively admitted the failure to withdraw, and said that 8 of 26 positions surrounding Dhlakama's headquarters would be vacated by the end of the week.

Dhlakama said on Thursday 29 June that 2 units had moved short distances, but none had left Gorongosa. But Defence Minister Salvador Mtumuke said Saturday that Dhlakama was wrong and the 8 units had been withdrawn on 26 June. But Mtumuke went on to say: "We have removed only the positions we occupied during the pursuit of Renamo's armed men," and that military positions occupied before the search operation are not covered by the withdrawal plan - in apparent contradiction to Dhlakama's claim that there would be a total withdrawal from government positions around his Gorongosa base. (AIM Pt 1 July, Zitamar 30 June)

And negotiations are moving very slowly, with Dhlakama accusing the government of delaying. He said agreement on integrating Renamo fighters into the military and police had to be concluded by September. He also said that by the end of the year there had to be agreement on a constitutional amendment to elect governors in 2019 as well as laws covering decentralisation of power and finance to the provinces, which could be approved by parliament in early 2018. (Deutsche Welle. 30 June)

**Comment: Who is in charge?** Dhlakama said Thursday that it is "impossible that the Commander-in-Chief could be disobeyed by the Armed Forces head, the Defence Minister, and

the Army Chief of Staff." Therefore, Nyusi "misled the Mozambican public and even the United Nations and all the diplomats." (Zitamar 30 June) And Adriano Nuvunga, head of the Centre for Public Integrity (CIP), pointed out that the President is at the top of the hierarchy, above António Carlos do Rosário, the senior SISE Senior Official who is CEO of MAM, ProIndicus and Ematum and who refused to provide information to the Kroll audit. (*O Pais* 30 June)

Nyusi has appointed his own people to key posts, notably Salvador Mtumuke as Defence Minister in 2015 and Lagos Lidimo as head of the security services, SISE, in January. Mtumuke should be above the commanders in Gorongosa and Lidimo above Rosário. But it is notable that Mtumuke, part of Nyusi's delegation visiting Tete, publicly contradicted Nyusi and said there were no plans to withdraw from other army bases in Gorongosa. The delays in the peace process and the obstruction of the Kroll secret debt audit raise questions. *Savana* (30 June) argued that the power of the "securocrats" is so great that they are both blocking the audit and "imposed a more aggressive line against Renamo, leading to the deterioration of the political situation in Mozambique."

It is clear that a significant group inside Frelimo wants to delay the negotiations to keep Dhlakama in the bush as long as possible and perhaps even push him to boycott the municipal elections. They know Dhlakama has become an effective campaigner, and winning a significant group of municipalities in 2018 would give Renamo a boost for 2019 national elections. Is it possible that senior people in the party, up to the level of the Defence Minister, do not support Nyusi's negotiations with Dhlakama?

Or could it be the case that Nyusi (and perhaps Mtumuke and Lidimo) really do not have control over key figures in the military around Gorongosa and those in the security services linked to the secret debt. Are there forces with another agenda, or loyal to former President Armando Guebuza?.

Lidemo told Kroll that he had not been provided with any records relating to the three companies since taking office, and *Savana* confirmed from security sources that SISE did not pass all the information to Lidimo and that he is actually having to go out looking to see what has actually been delivered.

Is resistance to Nyusi still strong enough to derail the peace talks and the audit? jh

## **Response to Kroll:**

## CIP, bondholders: don't pay Government secrecy highlighted Defence by those criticised

The Executive Summary of the audit of the 2013-14 \$2 billion secret loans by Kroll was released during the three-day weekend of Independence Day, 25 June. The report was a damning indictment of all involved. "Gaps remain in understanding how exactly the \$2 bn was spent, despite considerable efforts to close this gap," and more than half cannot be accounted for, Kroll said. The Executive Summary is in English and is on <a href="http://bit.ly/Kroll-sum">http://bit.ly/Kroll-sum</a>

Not surprisingly, there was a flood of comment during the week, following five threads:

+ Renewed calls to not pay at least part of the debt.

+ Surprise at the government's refusal to provide information requested by Kroll which means that more than half the money cannot be traced, which presents problems for donors and the IMF which demanded the audit.

+ Calls for prosecutions of those responsible.

+ Heavy criticism of the Attorney General's Office (Procuradoria-Geral da República, PGR) for lack of commitment and for failing to force witnesses to give evidence. And

+ Defence by those criticised, including an unexpected defence by Antonio do Rosario, identified by Kroll only as Person A, director of Economic Intelligence in the security services (SISE,

Serviços de Informação e Segurança do Estado) and who is also CEO of the three companies receiving the loans. He claimed the project was a success and that he was carrying out "a noble mission to serve the country and people".

There were credits to three private companies owned by the state and controlled by SISE: an \$850 mn Eurobond to Ematum, the Mozambique Tuna Company, which became known in 2013, and two syndicated loans which remained secret until 2016 - \$622 mn to ProIndicus and \$535 mn to MAM (Mozambique Asset Management).

## Don't pay

"The Mozambican State should not pay the debts contracted by the three companies, since the proceeds did not benefit the State in any way; the guarantees issued in favor of these companies, in violation of the Constitution of the Republic, should become null and void so that they cannot be invoked to justify the payment of the debt by the State," declared the Centre for Public Integrity (CIP) in response to the Kroll report: <u>http://bit.ly/2t9ChSh</u>

"Taking together the Kroll report and the findings of the Mozambique Parliamentary Commission and Administrative Tribunal, it is evident that there is no basis - in either Mozambican or English law - for the Mozambique government to honor the purported guarantees of the Proindicus and MAM loans," declared a statement by bondholders: <u>http://bit.ly/2usvum0</u>

The *Wall Street Journal* (29 June) notes that "Kroll found that the process for providing the guarantees was inadequate, violated Mozambican budget laws and may have involved conflicts of interest." The Mozambican government has not been repaying these debts and there is a growing move to continue with that strategy, and simply not pay.

The bondholders have their own interest in this line, however. Their argument about the illegality of the MAM and ProIndicus syndicated loans applies also to the original Ematum bonds, but in March 2016, when the two syndicated loans were still secret, the government issued new bonds to replace those issued by Ematum, a private company, effectively nationalising the debt. The bondholders argue these are legitimate government bonds which should be repaid (even though they replaced illegitimate private bonds issued by Ematum), while the two syndicated loans were not nationalised and remain illegitimate.

The reference to English law is that the loan and bond contracts say that if creditors want to take action with respect to the debts, it will be in an English (not British) court. The bondholders view is that the illegal state guarantees on the MAM and ProIndicus loans would not be recognised by an English court, which should strengthen those in government and civil society who want government to refuse to pay.

## Failure to cooperate

"There has been virtually no attempt by the Government of Mozambique to collaborate with Kroll in carrying out the independent audit. This fact is repeated throughout the 64 pages of the Executive Summary of the report, in which Kroll complains of the lack of access to sources of information that were essential for the conduct of the audit and clarification of the facts surrounding the hidden borrowings," notes CIP. It was not just the three companies (EMATUM, ProIndicus, MAM) that failed to provide information, but also "the Ministry of Economy and Finance and the State Information and Security Services (SISE) - key entities with knowledge about the transactions - also shied away from providing information."

"This lack of cooperation therefore reveals that, during the 6 months of the international audit, the President of the Republic and his Government lied to the Mozambican people by stating repeatedly and publicly that the institutions concerned had every interest in the audit and would therefore fully clarify the dark areas around the case of the hidden debts," CIP concludes.

Many in government thought that all that was required to restart international aid was to carry out the audit, and this impression was reinforced by the donor community. But Zitamar (30 June) notes that donors and the IMF had not expected the extent of non-cooperation, leaving the donor community confused and divided. By failing to cooperate, did the government lie again, just as it did over the secret debts? Some consensus will need to be reached before the next IMF mission arrives in Maputo next week, 10 July.

*Savana* (30 June) reports that "there were 'orders' to create a 'smoke screen' around Guebuza during hearings conducted by Kroll's auditors. In the report there is no clear reference to Guebuza and his family."

## **Attorney General criticised**

CIP in a 28 June statement called on the Attorney General's Office (Procuradoria-Geral da República, PGR) to prosecute those who failed to provide information, because that action was criminal behaviour as the audit was a PGR investigation. <u>http://bit.ly/2t9ChSh</u> CIP issued a second, stronger statement today (Sunday 2 July) stressing that Kroll was reporting to the PGR and stresses the PGR leadership in its report, yet the PGR showed "a serious lack of commitment" and "serious flaws in leadership". In particular, it cites the failure to cooperate of "Person A", António Carlos do Rosário - a SISE Senior Official and CEO of MAM, ProIndicus and Ematum. "Why did this high state institution [PRG] tolerate Person A's refusals to cooperate with Kroll?" The Penal Process Code makes cooperate, asks CIP? And why did the President not take action against the Attorney General and Rosário? The failure to act raises the question: "To what extent does the President of the Republic, who was Minister of Defence at the time of the contracting of the debts, have clean hands in this sad episode?" http://bit.ly/2sBdtkf

The Budget Monitoring Group (Forum de Monitoria do Orçamento) called for the immediate publication of the full report, and published a detailed legal justification (*O Pais* 30 June). Under the agreement with the Swedish embassy, which funded the audit, the PRG has 90 days after publication of the Executive Summary to publish the full audit, to allow more time to bring charges against individuals. But 90 days from 24 June is just before the Frelimo congress in September - so further delays are to be expected.

## do Rosário defending the Motherland against Kroll

"I threw two of them [Kroll investigators] out of my office because they wanted details of questions about state security," wrote António Carlos do Rosário in a bizarre letter circulated on WhatsApp. He is a SISE Senior Official and CEO of MAM, ProIndicus and Ematum, and confirmed that he is the Person A of the Kroll report and that he refused to give information to Kroll. (Bloomberg 30 June, https://www.facebook.com/eduardo.calane/posts/10213408819394348)

"We took an oath to give our lives for the Motherland. We should not be embarrassed by the fact that our names and, perhaps, our honour, are being besmirched. And by whom? For Kroll, we know who they really are and what they want. I am happy to see the very negative way they attack me, because this proves that we do not give in to pressure and we are not afraid, even knowing where it comes from. We fought hand to hand. Everything indicates that we are still at the beginning of the fight."

"We have been able to defend the Motherland from unfounded suspicions. This is what matters. Today no one will say that the projects do not exist and that money has been diverted," he continues. "Today we have a navy with means and people to do what a navy of a country with 2800 km of coastline must do. In 2010, we did not have a simple boat to hunt down pirates... Today we already have two shipyards (one in Pemba and another in Maputo) with state-of-the-art technology that enables MAM to work with international giants to provide services to the oil & gas industry. Today ProIndicus is enabled to comb our Exclusive Economic Zone (EEZ) and not to allow that the unlawful acts that once happened to continue to happen."

Rosário claims that "Ematum began operating in December 2014 and even started to export. ... Kroll knows who sabotaged our work so that Ematum would be paralyzed and, thus, forcing the sale of the boats to economic agents we identified. But Kroll chose to protect him. Why?" And he refers to "those who desperately want us (the Defence and Security Forces) out of the companies and the chess game of business in order to take the country by force."

And he claims "the countries that commissioned the audit [are angry with Mozambique] for having switched from a satellite service provider to a Mozambican because we have more control over the images and our space."

He concludes: "Remember the heroic resistance of our ancestors and the sacrifice of those who fought for the independence of our country. Today our economic independence is at stake. And this will not be given to us with a kiss. ... The Fight Continues! Economic Independence or Death, We Will Win!"

## **Defending their position**

Various of those accused by Kroll have been defending their positions. Credit Suisse refused to comment on the very damaging allegation by Kroll, that the bank: 1) "imposed a number of 'preceding conditions' that needed to be met before it would approve the loan financing", 2) that the bank removed those conditions and organised the loan without those conditions being met, and 3) that the bank did not provide any explanation of why this was done.

Instead Credit Suisse did object to the a much less damaging allegation relating to fees. VTB also objected on the fees issue, saying that Kroll's report of a \$35 mn fee for the \$535 mn loan to MAM "is deceptive and incorrect," but did not supply a correct figure. Press spokespeople for both banks (John Merva of Hudson Sandler for VTB and Caroline Parker of FTI Consulting for CS) contacted this newsletter to issue statements on fees, but would not answer further questions. In separate statements, VTB also said it is now ready to talk about restructuring Mozambique's debt (Reuters 5 June) and that "the government of Mozambique confirmed to us that they were following the necessary internal and external legislation and that comprehensive information on the transactions was disclosed to creditors and investors. VTB followed strict internal policies in the local deals and hired the best international legal advisors to consult the bank on these transactions."

The *Wall Street Journal* (24 June) said "the Kroll audit confirmed reports that the banks had carved \$200 million in fees out of the \$2 billion total - a slice well above what is typical for this market." Credit Suisse says that its bank fees of \$23 mn (Kroll says \$24 mn) are reasonable but that it is wrong to attribute to Credit Suisse a further \$141 mn in "contractor fees" or "subvention fees". These appear to be a form of "cash back" in which the Credit Suisse, as arranger of the loan, immediately gave back to the lenders \$141 mn and only actually gave to Privinvest \$1307 mn instead of the \$1448 mn as officially reported in the loan documents. This meant that the lenders were being paid interest on \$1477 mn (\$1448 plus the Credit Suisse \$24 mn) but Privinvest only received \$1307 for work for Ematum and ProIndicus. The "cash back" appears to have been a way to make the high interest rate look lower, yet another twist to the secret loans saga. (The official interest rates were Libor+3.2% on the Proindicus loan and Libor+3.7% on the Ematum loan; Libor at the time averaged about 0.6%. So the real interest rates for the loans, after the "cash back", were about 0.5% higher, Libor+3.7% and Libor+4.2%)

Palomar is a Privinvest company and was cited by Kroll as having received fees and being involved in the Mozambique project. A statement issued by Denesha Brar of Portland Communications said Kroll was negligent in not meeting with Palomar and that the report is "flawed and misleading." Palomar still wants to meet with Kroll, it says.

The Privinvest case is made by lawyers Simkins, who attack this newsletter and its editor, which it says used "inflammatory and misleading language", "is clearly intentionally salacious and

provocative to fit his preconceived narrative," "is distorted and inaccurate", "takes findings made by Kroll out of context" and "misinforms the reader". "No allegation of 'guilt', criminal or otherwise, has been made against our client". Simkins says that Privinvest did offer to share more material with Kroll but demanded "a non-disclosure agreement", which Kroll refused. Thus Privinvest would not release material it considered confidential. It argues the Prinvest was not required by Mozambican law to provide additional information or more detailed invoices. The missing documentation could also explain the difference of \$700 mn between the invoiced values and Kroll's estimate of their real value. Kroll is also accused of having "failed to appreciate that the Ematum contract consisted of more than the provision of assets only."

## Identifying the Kroll pseudonyms

In the Executive Summary, Kroll only identifies people by letter. But it provides enough context that it is possible to identify most of them, especially by comparing information given to Kroll with that given by named individuals to the parliamentary commission.

Person A has already identified himself as senior SISE official and CEO of the three companies, António Carlos do Rosário.

Savana (30 June) identifies most the rest as:

Person C is named as former finance minister Manuel Chang, who told Kroll he consciously violated the agreed budget laws by approving the government's guarantees for the Mozambican companies because SISE officials convinced him that it was in the interests of national security. Person D is Isaltina Lucas Sales, now Economy and Finance vice minister, but she was national director of treasury when she signed some of the guarantees.

Person E is former SISE director Gregório Leão.

Person F is Lagos Lidimo, named director of SISE in Janauary, replacing Leão.

Person I is Defense Minister Salvador Mtumuke who refused to sign a list of military equipment allegedly received, but that he said he knew nothing about.

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**Election study collaboration**: We have detailed election data from 1999 through 2014 and are inviting scholars to use this data collaboratively. http://bit.ly/MozElecData

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## Other books and reports by Joseph Hanlon

Special report on four poverty surveys: <u>bit.ly/MozPoverty</u> Comment: something will turn up: <u>http://bit.ly/28SN7QP</u> Oxfam blog on Bill Gates & chickens: http://oxfamblogs.org/fp2p/will-bill-gates-chickens-end-african-poverty/

Bangladesh confronts climate change: Keeping our heads above water by Manoj Roy, Joseph Hanlon and David Hulme Published by Anthem Press http://www.anthempress.com/bangladesh-confronts-climate-change-pb

Chickens and beer: A recipe for agricultural growth in Mozambique by Teresa Smart and Joseph Hanlon In pdf format, 6 Mb file, free on <u>http://bit.ly/chickens-beer</u> E-book for Kindle and iPad, http://www.amazon.com/dp/B00NRZXXKE

#### Galinhas e cerveja: uma receita para o crescimento

by Teresa Smart & Joseph Hanlon.

Copies are in Maputo bookshops (Karibu at airport, Livaria UEM, Bazar Pariso, Mivany) or from

**KAPICUA**, which recently moved to Av de Maguiguana (nr Lenine), Maputo; Tel: +258 21 413 201. Telm.: +258 823 219 950 E-mail: kapicuadir@tdm.co.mz / kapicuacom@tdm.co.mz

Outside Mozambique, we have a few copies we can send from London. Please e-mail j.hanlon@open.ac.uk.

#### Zimbabwe takes back its land

by Joseph Hanlon, Jeanette Manjengwa & Teresa Smart is now available from the publishers <u>https://www.rienner.com/title/Zimbabwe\_Takes\_Back\_Its\_Land</u> also as an e-book and <u>http://www.jacana.co.za/book-categories/current-affairs-a-history/zimbabwe-takes-back-it-s-land-detail</u>

**Do bicycles equal development in Mozambique?** by Joseph Hanlon & Teresa Smart is available from the publisher <a href="http://www.boydellandbrewer.com/store/viewItem.asp?idProduct=13503">http://www.boydellandbrewer.com/store/viewItem.asp?idProduct=13503</a> **Há mais bicicletas - mas há desenvolvimento?** free download of Portuguese edition (5 Mb)

### Just Give Money to the Poor: The Development Revolution from the Global South

by Joseph Hanlon, Armando Barrientos, and David Hulme

Most of this book can be read on the web tinyurl.com/justgivemoney

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#### NOTE OF EXPLANATION:

One mailing list is used to distribute two publications, both edited by Joseph Hanlon. This is my own sporadic "News reports & clippings", which is entirely my own responsibility. This list is also used to distribute the *Mozambique Political Process Bulletin*, published by CIP and AWEPA, but those organisations are not linked to "News reports & clippings" Joseph Hanlon

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#### Mozambique media websites, Portuguese:

Notícias: www.jornalnoticias.co.mz

O País: www.opais.co.mz

@Verdade: http://www.verdade.co.mz

Diario de Moçambique (Beira): http://www.diariodemocambique.co.mz

Carlos Serra Diário de um sociologo: http://oficinadesociologia.blogspot.com

#### Mozambique media websites, English:

Club of Mozambique: http://clubofmozambique.com/

Rhula weekly newsletter: http://www.rhula.net/news-announcements.html

Zitamar: http://zitamar.com/

Macauhub English: http://www.macauhub.com.mo/en/

AIM Reports: www.poptel.org.uk/mozambique-news

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